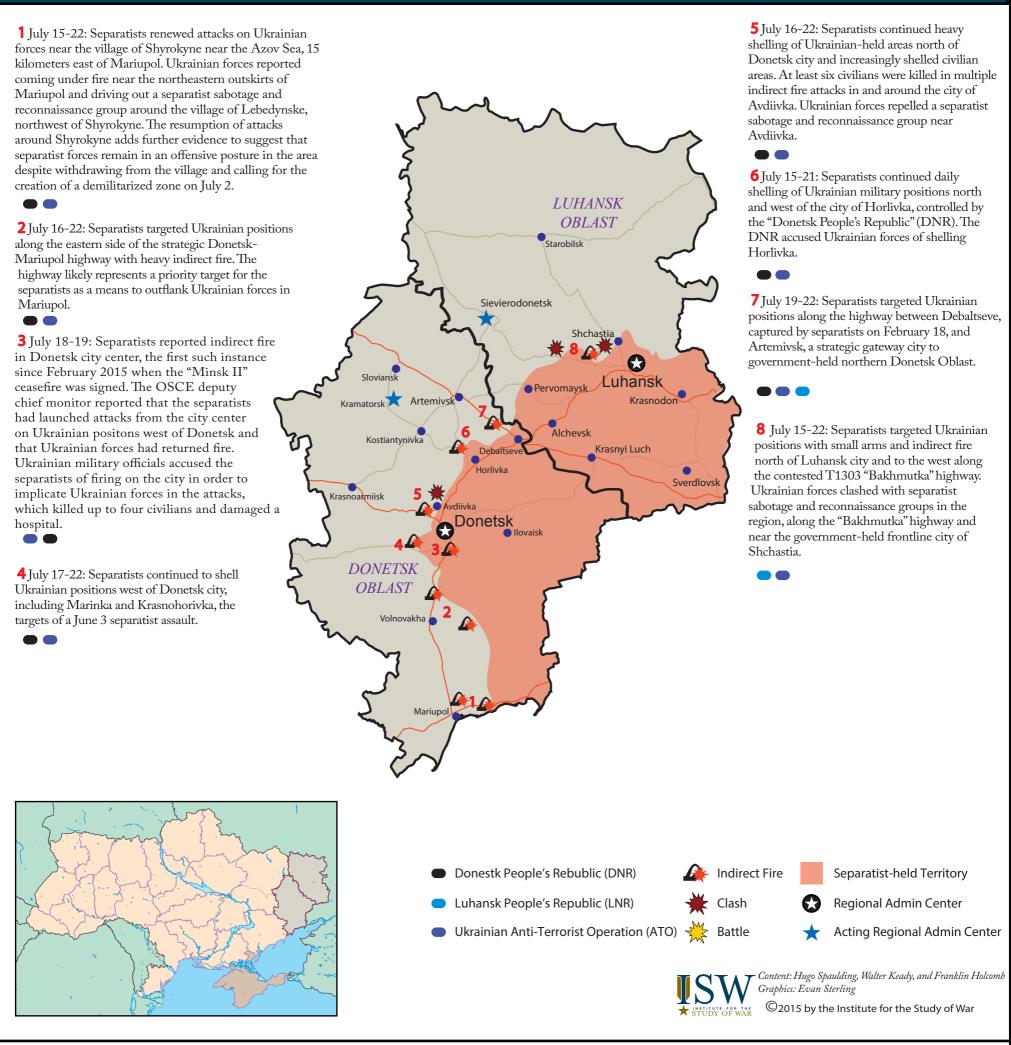
Ukraine Crisis Update: July 22, 2015



Civilian areas in both government and separatist-held areas came under increased fire this week despite a breakthrough in negotiations over the withdrawal of weapons from the front line. Ukrainian and separatist officials reached a preliminary agreement to include previously exempt tanks and lighter weapons in the framework of the heavy weapons withdrawal prescribed by the February "Minsk II" ceasefire agreement. On June 21, OSCE international monitors confirmed that separatist and Ukrainian forces began withdrawing armor from the front lines in accordance with this addendum, which has yet to be signed. While it is too soon to discern whether the withdrawal will reduce the intensity of fighting in eastern Ukraine, a statement by the separatists that they will retain armor around the key cities of Donetsk and Debaltseve suggests that the Russian-backed forces may concentrate heavy fire around a few isolated flashpoints rather than coordinate shelling across the front. This tactical shift would allow the separatists to retain an offensive posture around strategically significant areas while reducing their level of offensive activity across the front line in a way that demonstrates their willingness to abide by agreements with Kyiv. Given previous violations of ceasefire and heavy weapons pull-back agreements by the separatists, it is likely that the separatists will only comply with a broader weapons withdrawal agreement when it suits their military and political objectives. A recent U.S.-backed initiative by Kyiv to consider granting temporary partial autonomy to separatist-held territory may have contributed to the separatists' willingness to agree an expanded withdrawal agreement at this time. Both Russian and separatist leaders have criticized the proposed autonomy legislation, however, because of its temporary nature and because it was drafted without the consultation of the separatists. Amid ongoing negotiations between Ukrainian Petro Poroshenko and his Russian, German and French counterparts, the separati